



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

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MINUTES

**Illinois Criminal Justice Information Authority
Regular Meeting / Budget Agenda**

December 6, 2013

9:00 a.m.

Authority Offices

300 West Adams, 2nd Floor Conference Room

Chicago, Illinois 60606

Call to Order and Roll Call

The Board of the Illinois Criminal Justice Information Authority met on Friday, December 6, 2013, at the Authority's offices located at 300 West Adams Street, Main Building Conference Room, Chicago, Illinois. Authority Chair Peter M. Ellis called the Budget Committee portion of the Authority Regular Meeting to order at 9:29 a.m. Other Authority members present were State's Attorney Anita Alvarez, State's Attorney Carrie B. Boyd, Budget Committee Chair Clerk Dorothy Brown, Hon. Abishi Cunningham, Meg Egan for Sheriff Tom Dart, Authority Board Chairman Peter M. Ellis, Gladyse Taylor for Director S. A. Godinez, Col. Marc Maton for Director Hiram Grau, Lamar Hasbrouck, Lisa Jacobs, Cynthia Hora for Attorney General Madigan, Director Kevin T. McClain, Director Michael J. Pelletier, Juliana Stratton for President Toni Preckwinkle, and Randall Rosenbaum. Also in attendance were Authority Executive Director Jack Cutrone, Authority General Counsel Lisa Stephens, Authority Associate Director Wendy McCambridge, and other Authority staff members.

All Authority Board members and designees present were appointed by Authority Chairman Ellis to the Budget Committee for the duration of the meeting. Clerk Brown chaired the Budget Agenda portion of the meeting.

Minutes of the July 29, 2013 Budget Committee Meeting

Motion: Ms. Hora called for a motion to approve the minutes of the July 29, 2013 Budget Committee meeting. Authority Chair Ellis seconded the motion.

Ms. Hora said that on Page 6, first full paragraph, third sentence should read, “*A final report is forthcoming...*”

The motion was approved by unanimous voice vote.

Minutes of the September 6, 2013 Budget Committee Meeting

Motion: Ms. Hora called for a motion to approve the minutes of the September 6, 2013 Budget Committee meeting. Director McClain seconded the motion.

Ms. Hora said that on Page 6, second full paragraph, first sentence should read, “*Director Cutrone said that he is the current Authority representative on the Center of Excellence board.*”

The motion was approved by unanimous voice vote.

Justice Assistance Grants (JAG) FFY10 and FFY11 Plan Adjustments

Designation Reductions

Associate Director McCambridge called attention to the memo dated December 6, 2013 and regarding Justice Assistance Grants (JAG) FFY10 and FFY11 plan adjustments. She called attention to the chart on Page 1 of the memo describing funds recently returned to the Authority. She said that staff recommended that these returned funds be made available for future use.

Recommended Designations

Associate Director McCambridge called attention to the chart on Page 2 of the memo describing recommended designations.

Illinois State Police (ISP) - LEADS Project Management Office

Associate Director McCambridge said that the ISP sought \$125,000 in FFY10 funds to help secure professional services that will assist in establishing and operating a project management office to secure and implement Law enforcement Agencies Data System (LEADS) modernization. LEADS is a statewide computerized telecommunications system which is maintained by the ISP. It is designed to provide the Illinois criminal justice community with access to computerized justice-related information at the state and national levels. Due to the large scope and complexity of this project, the ISP would like to retain professional services to assist in establishing the project management office; they are looking for someone to be a subject matter expert on national data sharing and model standards and lead a transition into a new LEADS system. The project's goal would be to obtain contractual resources that would help them manage the planning, development, and implementation of the LEADS modernization. A secondary goal would be to have a draft strategy detailing how the ISP could best develop and implement a LEADS modernization project using the Global Standards Package. The ISP is requesting a waiver of the matching funds requirement.

Ms. Hora said that this does not look like it is in the planning phase because there appears to be a draft strategy.

An Unidentified Speaker said that the ISP is rewriting LEADS over the next 18 months. The Authority had an interest in making sure that the architecture used in LEADS wasn't typical to everything else that you are trying to do within the adjustment so they could come in and make sure that our planning process that will employ Global Reference Architecture (GRA), standard operating / standardization of the data lines, and oversee the writing of the requests-for-proposals (RFPs) so that we stay within the GRA. The ISP is not asking the Authority to get involved in the project.

Ms. Hora said that she thought 10 months for implementation was optimistic.

State's Attorney Alvarez said that it is probably good timing because with the implementation of the concealed carry law it will be even more necessary to have an updated LEADS system.

An Unidentified Speaker said that all of the other momentum that the Authority has with Integrated Justice, that LEADS isn't outside of that and isn't an impediment for all the other products that they want to build out.

Director Cutrone, in response to a question by Director McClain, said that the rescission was re-upped \$125,000. Previously it granted us to a higher architect state. Being what it is, we weren't able to do that, and the ISP is in need of a project manager because they

don't have the expertise at this time to deal with the GRA that is required. This is like the first step. LEADS is about 40 years old. This designation would use funds that are now available, but were previously not available.

Chicago Housing Authority (CHA) - Community Violence Prevention / ARC (Altgeld-Riverdale Consortium) Partnership Program

Associate Director McCambridge said that this designation had originally been recommended at the September 6, 2013 Budget Committee meeting. The original designation was for \$109,000 in FFY10 funds. That amount was in error. The current designation request is for \$225,760 in FFY10 funds. The program will partner in the ARC through the Partnership Program and it will have six different subcontractors that they utilize; Cease Fire, Social IMPACT Research Center, Chicago Police Department (CPD), 000 Multimedia, Criminal Justice for Youth Institute, and the Uhlich Children's Advantage network (UCAN). Through the use of subcontractors, they have their specific roles and they are to push forward the goals of the partnership. Our intended goal is to improve and strengthen community safety, community-wide communication, and increase communication and community participation and utilization of resources.

Director Cutrone said that that the original request was for \$225,760. An internal error at the Authority resulted in the lesser figure that was presented at the September 6, 2013 Budget Committee meeting.

Ms. Hora said that the difference is about \$225,000. The total designation would be about \$335,000, but the budget list says \$446,000.

Associate Director McCambridge said that representatives from the CHA are present to explain this and that the \$446,000 includes additional costs that would be included in the match waiver / match amount.

Mr. Rosenbaum said that under *Commodities* it says, "Incentives." Is that for kids to do things or for personnel coordinators?

An Unidentified Speaker said that the incentives of the commodities include fronting for resident participants in our Safe Path Program and the 000 Multimediuum Program, and it is to assist local residents who participate in those programs. The Safe Path are residents who are assigned to different routes throughout the neighborhoods that are identified as not spots by community representatives and representatives from Active Transportation Alliance, who assists children going to and from programming after school during the school year and during the summer. The project needs incentives are funding for student participants who participate in the interactive music program, funded as a sub-grantee.

An Unidentified Speaker, in response to a question by Ms. Hora, said that stipends are given bi-monthly for participation. For instance, participants work a certain amount of hours and they are reimbursed through the program.

Ms. Hora asked which agencies the CHA partners with.

Andy Titleman, representing the CHA, described the partner agencies:

1. UCAN is a community-wide agency that has a focus on youth and criminal justice. Their connection with CHA and the community is that they are also providing the case management services for residents of Altgeld Gardens. The important things about this project is that it's not only for the public housing residents in Altgeld, which is located in Riverdale, but also the surrounding communities that have similar demographics and income, etc., but are not public housing residents.
2. 000 Multimedia is a small company that helps youths learn about the music business and the video business. 000 Multimedia helped a group of 11 kids learn enough to write their own music and script and create their own music video about safety. We would like them to work with a second group of youths in this round.
3. Cease Fire's Roseland chapter provides interrupters to be in the community at key times determined in conjunction with CPD's District 5.
4. The CPD operates the Gang Resistance Education and Training (GREAT) Program for youths in school and their families to find alternatives to gang participation.
5. The Social IMPACT Research Center is part of the Heartland Alliance and is a professional evaluation entity. It is important to have independent evaluation of the efforts in this grant.
6. The Community Justice for Youth Institute is an organization that works on alternative restorative justice methods and in particular they train residents in the community to operate their own peace circles as alternatives to violence.

Gale Math & Science Academy – School Supports

Associate Director McCambridge said that the Gale Math and Science Academy is part of the Chicago Public School (CPS) system. The grant will go through CPS to the actual academy. The academy is requesting \$35,000 in FFY10 funds and a waiver of matching

funds requirements. The funds will be used to purchase security cameras. The academy is located in Chicago's East Rogers Park community. The academy's greatest concern relative to the campus is the violence around the school and the nearby park. Over the past year there have been at least five incidents involving violence and one of those involved guns. One of the incidents was deadly with one death occurring the late afternoon in front of families and children in the nearby park. The goal is to secure the surrounding areas on the campus by installing entrance cameras, a doorbell system for the school buildings, and exterior security cameras throughout the campus. These funds will purchase up to nine security cameras and one digital intercom system.

Director Cutrone said that the academy originally had security cameras and it was kind of keeping crime and violence down on the school grounds. As it became known that the security cameras were no longer operative, crime in that area began to increase. This funding is to replace those cameras, which are effectively in a school safety zone.

Ms. Hora said that she did not necessarily have a problem with funding cameras, but she was concerned about the process. It would make more sense to designate an amount and have an RFP process.

State's Attorney Alvarez said that she agreed with Ms. Hora. This is not the only school with issues relating to violence. This problem is bigger than this school.

Authority Chairman Ellis said that this is a precedent that we may not be able to sustain.

Director Cutrone said that it has generally been the Authority's policy to issue RFPs for things like equipment when larger amounts of funds, usually lapsing funds, are available. While it would be appropriate to issue an RFP for uses such as this, it has also been the Authority's practice that requests for specific grants are examined to determine whether they are appropriate. This is an excellent suggestion regarding a possible use of lapsing money.

Director McClain said that while he fully supports law enforcement and catching criminals, sometimes we need to look philosophically as to what we are a part of and there's gigantic deliberations of cameras throughout the United States constantly watching the public in their normal daily activities. Isn't there generally a philosophical concern with the balancing of constant monitoring of citizens with the need to provide security in areas where crimes may happen? Are we now part of the Big Brother system by putting in camera systems that invade the privacy of people in the United States? Is that a good thing? He said that he was offended by this and offended with the youths of America who are growing up in the system not to be offended by it as well. He said that there has to be balancing, but more time should be spent discussing the balancing and the sacrifices and what we are giving up as a society for an agenda that may invade or intrude

on average citizens in our country. The greater need might be in areas where there are higher crimes and those people in those areas may be subject to more scrutiny than people in other areas. There may be more invasion of privacy with these camera systems in areas where people are poor and crime rates are higher than in areas where people may be more affluent and not as impacted by crime. Sometimes we need to sit back and think about what we are doing as a society because it's easy to say, "Yes, there's crime near the school and we want to catch the culprits and provide a measure of security," but we have to realize that we are giving up a lot when we make these types of decisions.

Ms. Stratton said that, regarding the issue of setting precedent, it sounds like there have been incidents of violence around the school and certainly that is traumatizing to the students and we want students to feel safe. CPS has had a huge focus on safety and security this year. She asked if there is a protocol in terms of an individual school applying for a grant; it is not clear where CPS falls in terms of individual schools. Has CPS denied the academy the opportunity to install cameras?

Cassandra Washington, principal of the Gale School, said that CPS had been approached, but they did not have funds in their budget. Some of the incidents have occurred when the children have been in school, at 9:00 a.m., at 10:00 a.m. There have been drive-by shootings with injuries. The school is adjacent to Willye White Park. There was an incident where a young man was killed in front of family and children. The school has often collaborated with the CPD; the CPD reviews footage from the school's cameras to look for evidence relating to crimes. This is not so much to infringe on people's privacy, it's more about keeping children safe. Children have had to be called in from recess because people in the area were spotted with handguns. A lot of people don't think that that part of the city has issues, but there are some major gang problems going on between several gang factions. The academy has two buildings directly across the street from each other. One building has cameras, one does not. The existing cameras went down.

Ms. Stratton asked if CPS had denied the request or if the academy's request had been placed on a waiting list.

Ms. Washington said that there were no funds available from CPS in this fiscal year and there was no guarantee that there would be any in next year either. The Gale School lost over \$600,000 from its budget this year, so discretionary funds have been greatly reduced. Many principals have been told to seek other sources of funding.

Col. Maton said that there is a substantial difference in expectations of privacy around government facilities than there are through private boundaries in courtrooms, schools, and correctional facilities. There is mu less expectation of privacy in public.

Clerk Brown said that many people expect to be safer around government facilities as well.

Dr. Hasbrouck said that he would support and endorse this particular designation, but it begs the question for the Authority to think of this in a more broad term; in terms of comprehensive security and safety programs or safety initiatives in schools and put forward for us to think of ways to craft RFPs for a more comprehensive approach. Security cameras may add more comfort, but really it depends on who is monitoring them and the footage and how robust the usage is. RFPs for more security and safety should be narrowly defined at address documented problems and issues. Otherwise, the folks who write the best grants are going to get the money.

Ms. Stratton said that this designation appears to be for surveillance cameras only, and there is no social work or services component.

Director Cutrone said that the designation originally included a request to fund a social worker, but staff thought that we would not be able to fund that portion of it. That slipped by our editing process.

Winnebago County - Youth Recovery Court

Associate Director McCambridge said that staff recommends a designation of \$205,526 in FFY11 funds to Winnebago County for its Youth Recovery Court. She said that the materials should be corrected to reflect a request to waive the matching funds requirement. That waiver will result in an adjustment of the match dollar amounts listed in the budget for personnel and commodities; \$68,509 for personnel and \$250,000 in commodities should be stricken from the budget as they are no longer a part of the request. The Winnebago County Circuit Court has a Youth Recovery Court (YRC). This project had been previously funded by JAG American Recovery and Reinvestment Act (ARRA) funds. The mission of the YRC is to enhance and protect public safety while restoring the liberty and community functioning of juveniles in the juvenile justice system who have mental illness and/or co-occurring disorders through comprehensive and therapeutic judicial intervention. The target population for this project is 10- to 17-year-olds with violent or non-violent offenses who have a mental illness or co-occurring substance abuse disorder. The 17th Judicial Circuit Court is a lead agency and fiscal agent partnering with the Juvenile Probation Department. Probation officers partner with Rosecrance, who is responsible for mental health and substance abuse assessments in providing intensive wrap-around services to ensure the unique needs of the youths and family are met, including mental health and trauma issues. It is anticipated that during this grant period, the program would serve a minimum of 25 youths and their families. These funds would support contractual staff members which would be one full-time

equivalent home-base therapist, one clinical case manager, one addictions counselor, local travel, and psychiatrist management services.

Mr. Rosenbaum asked if there was any indication from the previous grant whether the program met its goals and objectives sufficiently to justify another grant.

Judge Janet Holmgren, representing the 17th Judicial Circuit Court, said that she is the presiding judge of the Juvenile Specialty Courts Division and the presiding judge of the YRC. She prepared a single-page handout that described the program's successes (distributed to the Budget Committee members present). All benchmarks have been met. The program anticipated serving 38 youths over the program's 18-month implementation and 37 were, in fact, served. There are 25 youths currently engaged. There have not been any graduates yet because the inception of the program was April of 2012. This is a two-year program. The program looks at benchmarks for reductions in recidivism and for the youths that were engaged in 2012 when comparing them to our general juvenile delinquent population. The recidivism rate for those engaged in the program in 2012 was 9.5 percent compared to 38 percent for the general juvenile population. She said that she did not have the exact number of youths that have concluded substance abuse treatment, but there are now five candidates for graduation in June. Education is important, so it is another component of what the YRC does. Many youths in the program are engaged in therapeutic day school programming or have been through it had been expelled from school. Our counselors have been very active and proactive in terms of attending to the IEPs and getting youth engaged in alternative education programs. One individual in the program had been failing everything and now she will graduate a semester early and she has already laid the groundwork for her college plans. There are four individuals who have completed their GED requirements while engaged in the YRC in the past 18 months.

Hon. Holmgren, in response to a question by Ms. Jacobs, said that for many of these youths, the next step would be to enter the Illinois Department of Juvenile Justice (IDJJ).

Ms. Hora said that we need to consider whether we want to continue funding some of the ARRA programs in general. It seems like we are doing this piecemeal and we had the ARRA money that was used to start some programs and the idea was that they would eventually find alternative funding. She said that this sounded like a great program, but she was concerned that the Authority might not be able to continue to fund all of the ARRA programs.

Director Cutrone said that, more often than not, the Authority has not continued ARRA-funded programs. Staff could present at another meeting a summary of what was funded under ARRA.

Hon. Holmgren said that the initial 24-month grant was from the Bureau of Justice Administration (BJA). This is the program's first request for JAG funds.

Ms. Jacobs said that the handout provided by Hon. Holmgren indicates that this is the only juvenile mental health court that we know of in Illinois and that there is a tremendous interest statewide in the problem-solving court model, especially with young adults with behavioral health issues. She said that she was concerned with the data and the results that can come out of this and whether there is a replicable model of intervention with these challenges. She said that she was very interested in the database.

Motion: Ms. Hora moved to approve the Justice Assistance Grants (JAG) FFY10 and FFY11 plan adjustments. The motion was seconded by Mr. Rosenbaum and approved by unanimous voice vote, with Ms. Hora voting *no* on the designation to the Gale School.

Violence Prevention

Associate Director McCambridge called attention to the memo dated December 6, 2013 and regarding violence prevention.

Illinois Family Violence Coordinating Councils (IFVCC)

Associate Director McCambridge said that staff recommends designating \$297,990 in VCSFY14 funds for this program. This program was carried over from the Illinois Violence Prevention Authority (IVPA). The IFVCC comprises all the circuits within Illinois. It is a local Family Violence Coordinating Council that established as a forum to share and discuss information in order to promote a coordinated response to family violence. The councils work to improve the institutional and professional responses to family violence issues. The councils engage in prevention, education, and the coordination of intervention and services for victims and perpetrators of child abuse, domestic violence, and elder abuse. The goal of the councils is to contribute to the improvement of the legal system and the administration of justice. Each council is judicially led and has a local fiscal agent appointed by the judge which administers the annual allocation of funds. Funds are used to support a half-time local council coordinator, coordination of committee work, training, travel, and other related activities as determined by the local council planning committees.

Associate Director McCambridge said that in the past, the funding period for these grants while they were under the IVPA would begin on January 1. Now, we want to move that period to a state fiscal year. That is why this is a six-month grant. These funds had been appropriated by the General Assembly through the IVPA and then given to the Authority for this specific purpose. Staff anticipates that at the end of this fiscal year they will ask

for an additional grant starting on July 1 to carry the program for an additional year, subject to funding through the General Assembly.

Associate Director McCambridge called attention to the chart on Page 2 of the Grant Recommendation Report. Most circuits will receive \$11,430, with the exceptions of Circuits 1 and 2, which are combined, and Circuits 16 and 23, which are combined. Cook County is a conglomeration of a few different areas because of the large area that the council serves. The \$11,430 figure has continually been decreased as the general revenue funds have decreased. It is very important to the State of Illinois. Illinois is the only state that has this structure; that has statewide coordinating councils. Most other states have one, but it is not overseen by the state; it is usually overseen by a university or by a county.

After School Programs (ASP)

Associate Director McCambridge said that staff recommends designating \$2 million in ASP SFY14 funds to be set aside for an RFP. At the September 6, 2013 Budget Committee meeting, we referenced working on an RFP for these programs, and that RFP has been released. Grants will range from \$50,000 to \$350,000 per recipient. These grants would start on January 1, 2014 and end on June 30, 2014. The purpose of the ASP programs is to implement evidence-based programming that includes violence prevention in high-need communities. The Authority conducted an analysis of communities and schools with several risk factors including high crime, chronic truancy, mobility rates, attendance, and poor school performance rates.

Associate Director McCambridge said that the information that was release for the RFP is attached. This is not in and of itself the entire RFP, as it is over 50 pages. The attached documentation provides a good summary of the information that is being requested of the applicants. Information was provided at the September 6, 2013 Budget Committee meeting regarding the top 100 schools rated for violence and that report is also attached to the materials. As a result of this analysis, we are focusing on the counties listed in the memo. The three models that we are looking at to fund would be the Illinois Department of Human Services (IDHS) Teen Reach model, the Illinois State Board of Education (ISBE) 21st Century model, which is a federal program and had been supported by federal funds and the third choice by the applicants would be an evidence-based after school program that includes violence prevention. The target age range for this program is 11- to 17-year-olds. The Authority is also considering funding for programs that also serve children below that age range with the priority for those counties listed.

Director Cutrone said that the programs would include 18-year-olds who are still in high school.

Associate Director McCambridge, in response to a question by Ms. Hora, said that the Authority has received over 200 applications for these funds. This has been a large undertaking and staff is still in the process of reviewing and vetting the applications. Final figures have not yet been determined; that will be based on who will be eligible and then who scores high enough. She said that staff requests permission to complete the RFP review process and then report back to the Budget Committee at a future date as to which entities received what awards and to be able to start those grants on January 1, 2014.

Director Cutrone said that staff is asking now for approval to give staff permission to exercise discretion to start the grant process once staff has determined appropriate grantees via the RFP process. The Authority has invited representatives from ISBE and IDHS who are familiar with their after school programs to assist staff in the RFP's objective scoring effort. The programs would start on January 1, 2014 and then staff will report back.

Motion: Hon. Cunningham moved to approve the Violence Prevention Programs recommendations. The motion was seconded by Authority Chairman Ellis and approved by unanimous voice vote, with an abstention by Clerk Brown.

Old Business

None.

New Business

None.

Adjourn

Ms. Hora moved to adjourn the Budget Committee portion of the meeting. Ms. Sanchez-Bass seconded the motion and the meeting was adjourned at 10:21 a.m. The Authority Board moved on to discuss other items on the Authority Regular Meeting agenda.