



**ILLINOIS  
CRIMINAL JUSTICE  
INFORMATION AUTHORITY**

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300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

MEMORANDUM

TO: Strategic Opportunities Committee Members

FROM: Paula Wolff, Committee Chair

DATE: August 25, 2015

SUBJECT: Materials for the August 27<sup>th</sup> meeting

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Attached are the agenda and materials for the meeting to be held on August 27, 2015 at 2:00 at the Authority.

The Agenda includes a review of four items attached here that might serve to guide the Committee's work. They are:

1. The Draft Charge to the Committee
2. Some draft principles the committee might consider using to frame its substantive work
3. The Authority's grant making principles adopted in 2001 to guide its grant making processes
4. Along with several discretionary funds, there are three significant formula funds that the Authority administers. A summary of the requirements and guidance for each is attached.

In addition, included are:

1. A Strategic Plan the Authority developed and released in 2001, which provided an (perhaps now outdated) example of a framework in which the Authority did its work. This is not required reading however skimming it would be helpful.
2. Articles by two of our members, Chief Tanksley and Superintendent McCarthy, which are interesting examples of the intersection among practice, data collection, and research.

We look forward to your ideas and participation at the meeting.



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ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY  
STRATEGIC OPPORTUNITIES COMMITTEE MEETING  
THURSDAY, AUGUST 27, 2015, 2:00 P.M. – 4:00 P.M.  
300 WEST ADAMS STREET, 2<sup>ND</sup> FLOOR, CHICAGO

AGENDA

- I. Discussion/Revision/Adoption of Strategic Opportunities' Charge
- II. Discussion/Revision/Adoption of Principles
- III. Review/Discussion of Existing Grant Making Principles
- IV. Review of ICJIA's Existing Mandates – Internal and Federal
- V. Discussion
- VI. Next Steps  
Future Meeting Date Possibilities  
(Third Wednesday of the Month at 10:00 a.m. – 12:00 noon)

Wednesday, September 16, 2015  
October To Be Determined  
Wednesday, November 18, 2015  
Wednesday, December 16, 2015

## The Strategic Opportunities Committee

The Strategic Opportunities Committee shall work with the Authority's Board to define

- The Principles that will provide strategic vision and governance to direct the agency's grant work;
- The Priorities which focus the agency's grant work to implement the principles;
- The Process that the agency will use in its grant work to maximize the effectiveness of the state's justice system.

The Committee shall work closely with the Authority's Federal and State Grant and Research and Analysis Units to achieve the following objectives:

- Create a three-year strategic plan for the Authority's grant work;
  - Coordinate the mandated planning for the Authority's federal block grants and state grant advisory groups;
  - Encourage and coordinate federal and private grant work outside of its block grants that drive targeted improvements to Illinois justice system that are informed by the Authority's principles and priorities.
  - Partner with other related agencies and state and local level initiatives to align interests

## Principles to Guide Authority's Work

**Public Safety:** The criminal justice system should promote public safety through...

- **Legitimacy:** Criminal justice practices and policy should provide a strong and equitable justice system for all Illinois residents and strengthen the trust between citizen and the justice system, promoting the fair distribution of rights, resources and opportunities.
- **Proportional:** Criminal offenses should be punished in proportion to their seriousness and sentences should be designed to achieve offender accountability and public safety.
- **Restoration:** The criminal justice system should respect and support victims' rights and choices.
- **Rehabilitation:** The criminal justice system should require and support offender rehabilitation services to offenders who want them.
- **Strengthen communities:** The criminal justice system should strengthen communities and their informal capacities to prevent crime.
- **Prevention:** The criminal justice system should prevent crime and its harmful effects on individuals and communities.
- **Research Based:** Criminal justice policies and practices should utilize current statistics, research, and community input to inform analysis.
- **Collaboration:** The sectors of criminal justice system must collaborate to provide efficient, effective and expedient justice.

**ILLINOIS  
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INFORMATION  
AUTHORITY**

**AUTHORITY RESOLUTION #2 (2001)**



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**George Ryan, Governor**

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**Peter B. Bensinger**  
*Chairman*

**Jane Rae Buckwalter**  
*Vice Chairman*

**Dorothy Brown**  
*Cook County Circuit Court Clerk*

**Timothy F. Bukowski**  
*Kankakee County Sheriff*

**Richard A. Devine**  
*Cook County State's Attorney*

**Norbert J. Goetten**  
*Director, Office of the State's  
Attorneys' Appellate Prosecutor*

**Terry Hillard**  
*Superintendent  
Chicago Police Department*

**Maureen Josh**  
*DeKalb County Circuit Court Clerk*

**Thomas J. Jurkanin**  
*Director, Illinois Law Enforcement  
Training and Standards Board*

**John Millner**  
*Chief, Elmhurst Police Department*

**Sam Nolen**  
*Director of State Police*

**Jim Ryan**  
*Illinois Attorney General*

**Michael Sheahan**  
*Cook County Sheriff*

**Donald N. Snyder, Jr.**  
*Director of Corrections*

**Michael Waller**  
*Lake County State's Attorney*

**Al Apa**  
**Barbara Engel**  
**John C. Piland**  
*Members of the Public*

**Grant Making Principles**

**WHEREAS**, the Illinois Criminal Justice Information Authority has identified the need for adopting overarching principles to guide its grant making;

**WHEREAS**, the formulation of such principles has been considerate of previous discussions of the Authority and workgroups contributing to the State Criminal Justice Plan, recommendations contained in the State Criminal Justice Plan, and the Authority's administrative experience with the grant making function; and

**WHEREAS**, these principles were reviewed and discussed in past meetings of the Authority and in joint meetings of its Budget and Planning & Research Committees,

**NOW THEREFORE BE IT RESOLVED**, that the Illinois Criminal Justice Information Authority hereby adopts the following grant making principles:

1. The Authority should strive to maximize the use of available federal funds, seeking any and all reasonable alternatives to lapsing funds back to the federal government.
2. The Authority's decision to award federal funds should have a foundation in the best available research, evaluation, practice and professional advice.
3. The Authority's decision to award federal funds should be considerate of the balance of resources across the justice system and its potential impact in other areas of the system.
4. The Authority's federal funds should not result in the duplication of efforts already in place.
5. The Authority's federal funds cannot be used to supplant other funds.
6. The Authority's federal funds should be allocated (a) to areas demonstrating need based on an analysis of the nature and extent of the problem(s), and (b) to programs in areas where there is an opportunity to impact the identified problem(s).

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**Candice M. Kane, Ph.D.**  
*Executive Director*

Also, to the extent permitted by program guidelines, some portion of available federal funds should be used for the following:

7. To encourage collaborative approaches to problem solving, planning and program implementation;
8. To encourage innovative pilot or demonstration projects;
9. To evaluate funded projects and support an ongoing program of research designed to further planning and program development; and
10. To build the capacity of those in the criminal justice system.

**BE IT FURTHER RESOLVED**, that these principles be made publicly available and are widely disseminated;

**BE IT FURTHER RESOLVED**, that the Authority, its various committees and staff ensure that, to the extent permitted by program guidelines, the Authority's grant making process is consistent with these principles.

**ADOPTED UNANIMOUSLY** this 1<sup>st</sup> day of June 2001, after a motion by Mr. Piland and second by Ms. Engel.

**Peter B. Bensinger**  
*Chairman*

**Candice M. Kane**  
*Executive Director*

## **Illinois Criminal Justice Information Authority Major Formula Funds**

### **Edward Byrne Memorial Justice Assistance Grant Program (JAG) – *Formula Award***

The Edward Byrne Memorial Justice Assistance Grant (JAG) Program is the primary provider of federal criminal justice funding to state and local jurisdictions. The JAG Program provides states and units of local governments with critical funding necessary to support a range of program areas including law enforcement, prosecution and court programs, prevention and education programs, corrections and community corrections, drug treatment and enforcement, crime victim and witness initiatives, and planning, evaluation, and technology improvement programs.

#### 2013 – 2015 ICJIA established priorities

**1. Law Enforcement:**

Support programs which provide law enforcement agencies throughout the state with the necessary means to deter, combat, and investigate crime through strategies, staffing, training, and equipment that promotes public safety and the common good.

**2. Courts, Prosecution, Defense and Community Corrections:**

Support and enhance court initiatives, including specialty courts, that contribute to the effectiveness and efficiency of the criminal justice court system in all its facets—the judiciary, clerks, prosecution, defense, and probation.

**3. Prevention and Intervention:**

Support proven and innovative prevention and intervention programs for young people at risk of involvement in the criminal justice system. These programs should address recognized risk factors, enhance protective factors and help young people avoid involvement with violent crime, drugs, gangs, guns and other criminal behavior. In setting priorities for JAG funding, recognize that ICJIA’s primary source of prevention and intervention funds is state violence prevention funding rather than JAG.

**4. State Corrections:**

Support programs which allow state and local correctional facilities to apply proven and innovative programs to assist in meeting the needs of incarcerated persons and to maintain the safety and security of the institution, staff and inmate population.

**5. Justice Information Sharing:**

Support efforts to implement integrated justice information systems throughout the state to ensure that each component of the criminal justice system has access to timely, complete, and accurate information necessary to inform decision-making at each stage of the criminal justice process.

**6. Recidivism Reduction:**

Support proven and innovative programs targeted to address recognized risk factors and augment protective factors to reduce recidivism among those already involved in the criminal justice system, those on community supervision, or those incarcerated, allowing them successful community reentry as law-abiding and contributing members of society.

**7. Justice Research and Evaluation:**

Support research and other programs that contribute to knowledge about crime, its causes, prevention and deterrence and about the needs of victims, offenders with mental illness and or substance abuse issues, and other special populations to ensure that such knowledge is made available to policy makers and practitioners.

Eligible grantees: State, county, and local agencies and, under certain limited conditions, private non-profit organizations.

Matching funds: JAG does not require a matching funds contribution, but current Authority policy requires a 25% cash match. The Budget Committee may approve a matching funds hardship waiver when specifically requested.

<b>Fund Year</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Total Award</b>	\$12,029,242	\$9,611,661	\$7,481,873	\$7,384,468	\$7,357,820

**Violence Against Women Act (VAWA) -- *Formula Award***

The S.T.O.P. (Services - Training - Officers - Prosecutors) Violence Against Women Act (VAWA) promotes a coordinated, multidisciplinary approach to enhancing victim advocacy and improving the criminal justice system's response to violent crimes against women. It encourages the development and improvement of effective law enforcement and prosecution strategies to address violent crimes against women and the development and improvement of advocacy and services in cases involving violent crimes against women. States must allocate VAWA funds using the following formula:

- 25 percent for law enforcement
- 25 percent for prosecutors
- 30 percent for victim services
  - ❖ At least 10 percent of these funds must be distributed to culturally specific community-based organizations
- Five percent to state and local courts, and
- 15 percent for discretionary distribution.

**VAWA Purpose Areas:**

- Developing, training, or expanding units of law enforcement officers, judges, prosecutors, and other court personnel specifically targeting violent crimes against women.
- Developing, enlarging, or strengthening victim services programs, including sexual assault, domestic violence, and dating violence programs, developing or improving delivery of victim services to underserved populations, providing specialized domestic violence court advocates in



courts where a significant number of protection orders are granted, and increasing reporting and reducing attrition rates for cases involving violent crimes against women.

- Developing and implementing more effective police, court, and prosecution policies, and protocols, orders, and services specifically devoted to preventing, identifying, and responding to violent crimes against women.

Eligible grantees: State, county, local agencies private non-profit organizations.

Matching funds: No matching contribution for non-profit agencies. 25% cash or in-kind matching funds requirement for all other agencies.

<b>Fund Year</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Total Award</b>	\$4,846,712	\$4,868,690	\$4,685,540	\$4,391,190	\$4,960,602

### **Victims of Crime Act Crime Victims Assistance (VOCA) -- Formula Award**

The Victims of Crime Act Victim Assistance (VOCA) fund supports direct services to victims of crime. Services under this grant program are defined as those that:

- Respond to the emotional and physical needs of crime victims.
- Assist primary and secondary victims of crime to stabilize their lives after victimization.
- Assist victims in understanding and participating in the criminal justice system.
- Provide victims of crime with a measure of safety and security such as boarding-up broken windows and replacing and repairing locks.

A minimum of ten percent of each award must be allocated to each of the following priority areas:

- Sexual assault
- Domestic violence
- Child abuse
- Previously underserved populations (victims of federal crimes, assault, robbery, gang violence, hate or bias crimes, intoxicated drivers, bank robbery, economic exploitation or fraud, elder abuse, and survivors of homicide victims)

The Office of the Illinois Attorney General administers the companion VOCA victim compensation award.

Eligible grantees: State, county, local agencies private non-profit organizations.

Matching funds: 20% cash or in-kind matching funds requirement.

<b>Fund Year</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Total Award</b>	\$16,454,683	\$16,921,074	\$1,487,197	\$16,619,582	\$17,749,786